

AB 953 Field Testing

Randie Chance, Ph.D.
California Department of Justice

Kevin Walker, M.S.
California Department of Justice

October 13, 2017

Association for Criminal Justice Research - California



AB 953

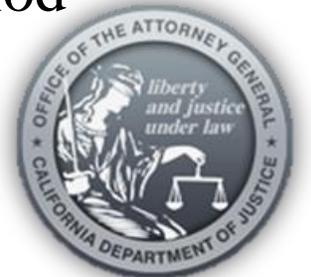
- Racial and Identity Profiling Act 2015
 - Extended the definition of race and identity to include:
 - Race, color, ethnicity, national origin, religion, gender identity or expression, sexual orientation, or mental or physical disability
 - Requires data to be collected for every stop made by peace officers
 - Beginning in January 2018; later rev. by AB 1518 to begin July 2018
 - Required the Attorney General to establish an Advisory Board– RIPA Board
 - Up to 19 members
 - Must meet three times a year, across the state
 - Mandated an annual report be published by RIPA Board



Regulations

- AB 953 mandated regulations be published by the Attorney General, with recommendations from the Board and the public.
- Regulations were mandated to specify data elements, definitions, and standards.
- Regulations timeline:
 - Public meetings held by RIPA Board to discuss recommendations
 - Initial draft posted by OAG, followed by public comment period and public board meeting
 - Second draft posted by OAG, followed by shorter public comment period and public board meeting

Final regulations submitted to Office of Administrative Law



Field Testing

- Empirical research to address:
 - How long does it take to collect necessary data?
 - How long does it take to collect necessary data + recommended data elements?
- Officer participant feedback opportunity



Methods

- Each officer completes 14 stop surveys, 7 of each form type
- Form Types
 - Statute (short form)
 - Regulations (long form)
- Conditions
 - 1 – Regulations then Statute
 - 2 – Statute then Regulations
- Timers measured how long survey completion took for each stop



Field Testing Agencies

1. California Highway Patrol
2. Los Angeles County Sheriff's Department
- ~~3. Riverside Sheriff's Office~~
4. San Diego County Sheriff's Office
5. San Bernardino County Sheriff's Office
6. Orange County Sheriff's Department
7. Los Angeles Police Department
- ~~8. San Francisco Police Department~~
9. San Diego Police Department
- ~~10. Oakland Police Department~~
- ~~11. San Jose Police Department~~
12. Ventura City Police Department
13. Gardena Police Department
- ~~14. Los Angeles Unified School Police Department~~

Field Testing Agencies

1. California Highway Patrol
2. Los Angeles County Sheriff's Department
3. San Diego County Sheriff's Office
4. San Bernardino County Sheriff's Office
5. Orange County Sheriff's Department
6. Los Angeles Police Department
7. San Diego Police Department
8. Ventura City Police Department
9. Gardena Police Department

Agency Participation

Agency	Participating Officers	Stops Reported	Stops Reported Per Officer
California Highway Patrol	25	328	13.1
Gardena Police Department	26	358	13.8
Los Angeles Police Department	28	372	13.3
Los Angeles Sheriff's Department	26	284	10.9
Orange County Sheriff's Department	27	326	12.1
San Bernardino County Sheriff's Office	30	408	13.6
San Francisco Police Department	3	34	11.3
San Diego Police Department	26	325	12.5
San Diego County Sheriff's Office	24	322	13.4
Ventura Police Department	28	270	9.6
Total Officers	243	3027	12.5



Officer Assignments

The regulations version of the survey required that officers indicate what type of duties they were assigned to perform when they conducted the stop.

However, this information was not captured for the 49.7% of stops that officers reported using the statute version of the survey.

Assignment	Stops	Stop Percentage
Checkpoints	1	.1
Compliance check	2	.1
Gang enforcement	187	12.3
Other	105	6.9
Patrol/field ops	1218	80.1
Special events	4	.3
Total	1517	99.8*

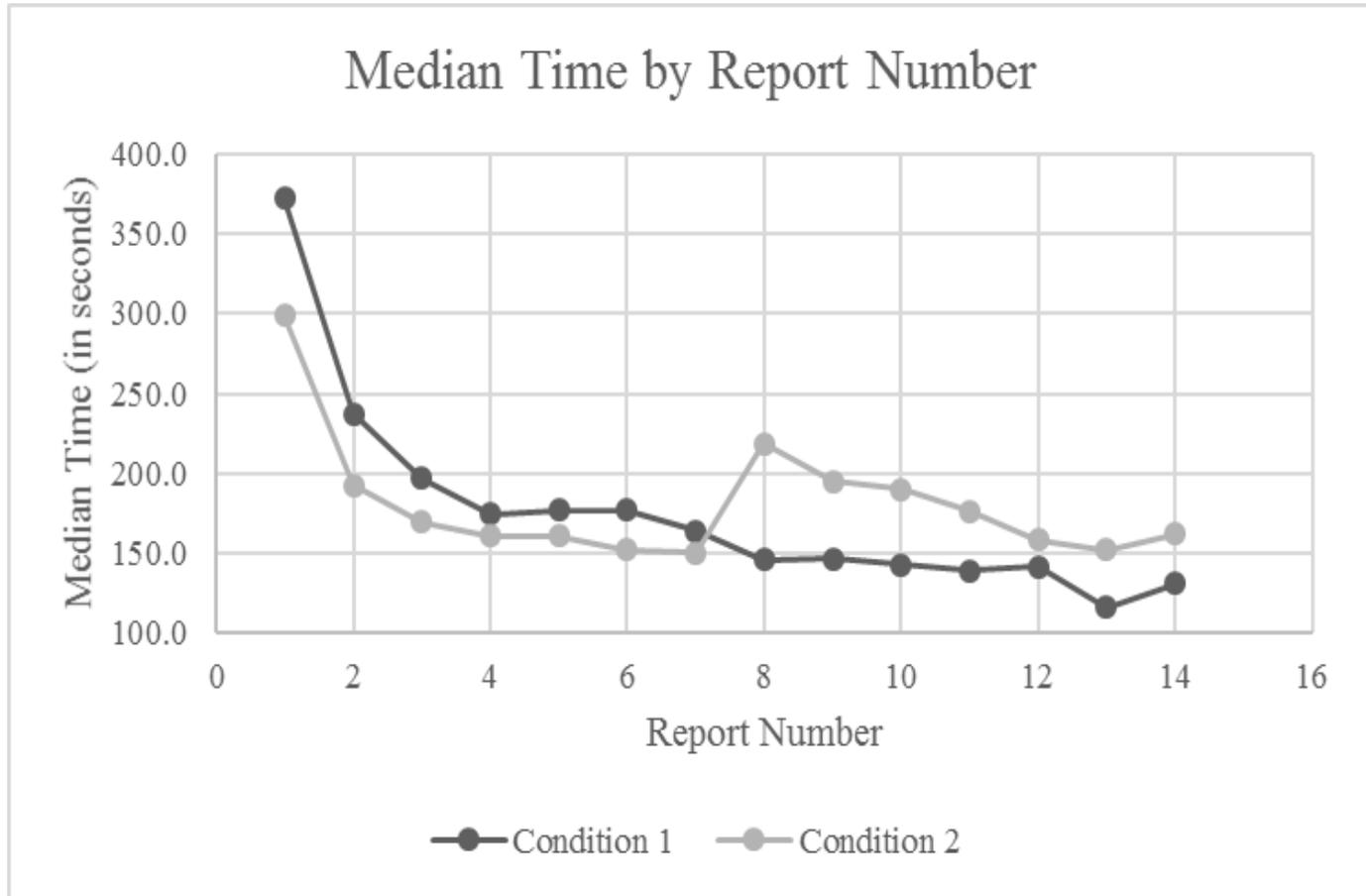
*Three stops were missing officer assignment data

Data Quality Issue

- Officers appear to have become engaged in other activities in the middle of completing the surveys in a number of cases
- Timers continue until the survey is completed
- These cases skewed the completion time distribution positively



Time to Complete



Difference between Conditions

- Condition 1 (Regulations first)
 - 43 second difference

- Condition 2 (Statute first)
 - 23 second difference

Median Page Completion Time: Condition 1 (seconds)

page	regs_form	statute_only_form	difference
officer info	8	3	5
date and time	26	23	3
location	31	21	10
stopped person info	23	14	9
reason for stop	35	28	7
actions taken	18	10	8
result of stop	10	9	1
total (all pages)	151	108	43

Median Page Completion Time: Condition 2 (seconds)

page	regs_form	statute_only_form	difference
officer info	10	3	7
date and time	24	26	-2
location	31	23	8
stopped person info	24	15	9
reason for stop	32	32	0
actions taken	16	14	2
result of stop	10	11	-1
total (all pages)	147	124	23

Reason for Stop

Regulations

Median Reporting Time by Reason for Stop

Stop Reason	Time (seconds)	Stops
Consensual Encounter	176.0	85
Known Supervision	185.5	44
Potential Truant	286.0	7
Reasonable Suspicion	187.5	272
Traffic Violation	136.0	768

Statute

Median Reporting Time by Reason for Stop

Stop Reason	Time (seconds)	Stops
Consensual Encounter	141	74
Known Supervision	161	52
Potential Truant	222	4
Reasonable Suspicion	150	290
Traffic Violation	105	759

Text Field Completion

Median time to complete text field for stop reason by reason of stop type

Reason for Stop	Median Time (seconds)	Number of Stops
Traffic Violation	13.4	1493
Reasonable suspicion that person stopped was engaged in criminal activity	22.5	561
Known to be on parole/probation/PRCS/mandatory supervision	20.9	95
Consensual encounter resulting in search	23.8	159
Determine whether person was truant	39.2	11
Overall	16.1	2319*

*There were 36 stops that did not have a recorded time for this field

Median time (in seconds) to complete text boxes for search reason by reason for stop

Reason for Stop	Person Search Median Time (N)	Property Search Median Time (N)
Traffic Violation	24.9 (117)	15.8 (76)
Reasonable suspicion that person stopped was engaged in criminal activity	24.8 (183)	23.7 (81)
Known to be on parole/probation/PRCS/mandatory supervision	18.1 (49)	13.6 (30)
Consensual encounter resulting in search	19.3 (72)	16.0 (28)
Determine whether person was truant	20.2 (8)	29.9 (4)
Overall	22.4 (429)	17.8 (219)

Conclusion

- Data was used to make informed decisions about data to collect and require in the regulations.
- Provided important information regarding officer time allocated to reporting.
- Limitations exist with this data
 - Public use of the data



Contact

Data Analysis Program

DAP@doj.ca.gov

916-210-3265

For more information on AB 953, please see:

<https://oag.ca.gov/ab953>

<https://oag.ca.gov/ab953/board>

Listserve online

